

## Message Text

SECRET

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42  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 DODE-00 CIAE-00 INRE-00

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FM USDEL SALT TWO GENEVA  
TO SECSTATE WASHDC IMMEDIATE 2855  
INFO AMEMBASSY MOSCOW

S E C R E T SALT TWO GENEVA 0431

EXDIS/SALT

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SPECAT EXCLUSIVE FOR SECDEF

E.O. 11652: XGDS-1  
TAGS: PARM  
SUBJ: COMMENTS ON MEETING OCTOBER 29 (SALT TWO-833)

1. AT THIS MORNING'S MEETING, I MADE BRIEF STATEMENT PROPOSING LANGUAGE FOR ARTICLE I, READING AS FOLLOWS: "IN ACCORDANCE WITH THE PROVISIONS OF THIS AGREEMENT, EACH PARTY UNDERSTAKES TO LIMIT STRATEGIC OFFENSIVE ARMS QUANTITATIVELY AND QUALITATIVELY, TO EXERCISE RESTRAINT IN THE DEVELOPMENT OF NEW TYPES OF STRATEGIC OFFENSIVE ARMS, AND TO ADOPT SUCH OTHER MEASURES AS ARE PROVIDED FOR IN THIS AGREEMENT." SEMENOV MADE STATEMENT ACCEPTING LANGUAGE FOR ARTICLE VII, INCLUDING LANGUAGE IN AGREED STATEMENT AND COMMON UNDERSTANDING TABLED BY US IN DRAFTING GROUP ON OCTOBER 21 (SEE SALT TWO-823). HIS STATEMENT ALSO INCLUDED SUPPORT FOR THEIR POSITION FOR INCLUSION OF CRUISE MISSILE LAUNCHERS IN SEABED PARAGRAPH OF ARTICLE X, AND STATED OUR LANGUAGE FOR FOBS WAS STILL UNDER STUDY.

2. IN OUR PRIVATE MEETING, I SAID THAT I WAS PLEASED TO SEE THAT WE HAD NOW APPARENTLY ARRIVED AT AGREEMENT ON ARTICLE VII AND THAT I WOULD MAKE A FORMAL STATEMENT ON SECRET

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THE SUBJECT AT THE NEXT PLENARY. IN REPLY TO MY INQUIRY AS

TO WHETHER "AGREED STATEMENT" FORM REPRESENTED ANY PROBLEM FOR THEM (HE HAD USED TERM "COMMON UNDERSTANDING"), HE SAID THIS COULD BE DISCUSSED IN DRAFTING GROUP. I SAID THAT IN MY PLENARY STATEMENT I WOULD MAKE FORMAL PROPOSAL THAT IT BE IN "AGREED STATEMENT" FORM. IN REFERRING TO HIS STATEMENT ON CRUISE MISSILES, LAUNCHERS ON SEABEDS, I SAID I NOTED THAT HE HAD NOT SAID ANYTHING WITH RESPECT TO BRACKETED LANGUAGE ON MISSILES INCLUDED IN US PROPOSAL FOR THAT PARAGRAPH AND THAT OUR RATIONALE FOR THEIR INCLUSION WAS VERY SIMILAR TO THEIR RATIONALE FOR INCLUSION OF CRUISE MISSILE LAUNCHERS, I.E., COMPLETENESS OF THE PARAGRAPH. I SAID THAT ON UNDERSTANDING, IT IN NO WAY WOULD SET A PRECEDENT OR PREJUDICE OUR POSITION WITH RESPECT TO OTHER OUTSTANDING ISSUES ON CRUISE MISSILES; I WOULD BE PREPARED TO AGREE TO INCLUSION OF CRUISE MISSILE LAUNCHERS IN PARAGRAPH AND EXPRESSED HOPE THAT THEY WOULD CORRESPONDINGLY BE PREPARED TO INCLUDE MISSILES, THUS COMPLETING AGREEMENT ON PARAGRAPH. HE SAID THAT HE AGREED THAT INCLUSION OF CRUISE MISSILE LAUNCHERS WOULD NOT ESTABLISH ANY PRECEDENT OR PREJUDICE ANY POSITION ON OTHER CRUISE MISSILE ISSUES AND THAT THEY WOULD DEAL IN DRAFTING GROUP WITH REMOVAL OF BRACKETS FROM MISSILE LANGUAGE. I SAID I WOULD MAKE FORMAL STATEMENT ON SUBJECT AT NEXT PLENARY.

3. IN REPLY TO MY QUERY AS TO WHAT PROBLEM THEY WERE HAVING WITH OUR PROPOSAL FOR LANGUAGE ON FOBS, HE SAID HE HAD NOTHING TO ADD TO WHAT HE HAD SAID. I THEN REFERRED TO DISCUSSION IN DRAFTING GROUP OF AGREED STATEMENT ON "DELIBERATE CONCEALMENT MEASURES" IN FIRST SENTENCE, PARA 3, ARTICLE XVII, SAYING THAT ISSUE SEEMED TO COME DOWN TO INCLUSION OF TERMS "TESTING" AND "MISLEAD." I POINTED OUT THAT MY AGREEMENT TO ACCEPTANCE OF THEIR LANGUAGE IN FIRST SENTENCE OF PARA 3 WAS CONDITIONAL UPON SATISFACTORY MUTUALLY AGREED STATEMENT AND ASKED THAT HE LOOK INTO MATTER TO SEE WHETHER RESOLUTION COULD NOT BE ACHIEVED. I SAID THAT I WAS PREPARED TO DISCUSS MATTER FURTHER WITH HIM ANYTIME HE DESIRED. HE REPLIED THAT HE FELT MY PROPOSAL FOR AN AGREED STATEMENT HAD BEEN "CONSTRUCTIVE" AND THAT HE WOULD STUDY MATTER AND DISCUSS FURTHER WITH ME.

4. I THEN REFERRED TO RAPID RELOAD (PARA 7 OF ARTICLE IV), SUBSEQUENT NEGOTIATIONS (ARTICLE XVI) AND COMING INTO EFFECT (ARTICLE XX) AS OTHER MATTERS UPON WHICH WE SEEM TO BE IN  
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SUBSTANTIAL AGREEMENT (AND ON WHICH US PROPOSALS WERE OUTSTANDING). I ASKED WHETHER THERE WAS ANYTHING FURTHER I COULD DO TO ASSIST IN THEIR CONSIDERATION OF THESE QUESTIONS, TO WHICH HE RESPONDED THAT HE WOULD STUDY THEM AND GET IN TOUCH WITH ME.

5. HE, IN TURN, RAISED ARTICLE XVIII, TO WHICH I REPLIED ONLY THAT I AGREED THAT MUCH WORK REMAINED TO BE DONE ON THIS ARTICLE. THEN, "UNDER INSTRUCTIONS," HE MADE STATEMENT TO ME

ON BOMBER VARIANTS (FULL TEXT WHICH HE GAVE ME BY SEPTEL). I REPLIED THAT WE WERE NOT TRYING TO COUNT AIRCRAFT WHICH WERE TRULY ONLY TANKERS AS HEAVY BOMBERS; THAT CONTRARY TO OUR UNDERSTANDING OF THEIR PRACTICES, NONE OF OUR HEAVY BOMBER TYPES WERE ALSO CONFIGURED AS TANKERS AND THAT OBVIOUSLY A "HEAVY BOMBER USED AS A TANKER IS A HEAVY BOMBER."

6. NEXT MEETING SCHEDULED FOR WEDNESDAY MORNING, NOVEMBER 5,  
HERE.JOHNSON

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NNN

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